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STATE OF ARIZONA
ARIZONA INDEPENDENT REDISTRICTING COMMISSION

REPORTER'S TRANSCRIPT OF PROCEEDINGS

PUBLIC SESSION

Yuma, Arizona
September 10, 2001
3:00 p.m.

ARIZONA INDEPENDENT
REDISTRICTING
COMMISSION

LISA A. NANCE, RPR, CCR
Certified Court Reporter
Certificate No. 50349

1 The State of Arizona Independent Redistricting
2 Commission Convened in Public Session on September 10,
3 2001, at 3:00 o'clock p.m., in Yuma County at Yuma
4 County Board of Supervisor's Office Hall, 198 South
5 Main, Yuma, Arizona, in the Presence of:

6

7 Appearances:

8

9 CHAIRMAN STEVEN W. LYNN

10 COMMISSIONER ANDI E. MINKOFF

11 COMMISSIONER JAMES R. HUNTWORK

12 COMMISSIONER DANIEL R. ELDER

13 LISA T. HAUSER, Commission Counsel

14 JOSE DE JESUS RIVERA, Commission Counsel

15 DR. ALAN HESLOP, NDC, Consultant

16 DOUG JOHNSON, NDC, Consultant

17 AMY REZZONICO, Press Information Officer

18 AUGUSTA KNIGHT, Outreach Staff

19 AMLA VILLARREAL, Outreach Staff

20 Spanish Interpreter

21 LISA A. NANCE, RPR, CCR, Court Reporter

22

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2 PRESENTATION BY:

3 VICE CHAIRMAN ANDI E. MINKOFF

4 SPEAKERS FROM CALL TO THE PUBLIC:

5 JIM WOODDELL

6 DAVID HOLM

7 J. P. MELCHIONNE

8 JUDY BUMP

9 MAYOR VERLYN MICHEL (Quartzsite)

10 COUNCILMAN CHUCK BUSBY

11 SUPERVISORY CLIFF EDEY

12 WILLIAM MICHAEL SMITH

13 GENE FISHER

14 MAYOR MARILYN YOUNG (Yuma)

15 REPRESENTATIVE ROBERT CANNELL, M.D.

16 DENNIS BOOTH

17 SUPERVISOR LUCY SHIPP

18 THERESA ULMER

19 DAVID HOLM

20 MAYOR VERLYN MICHEL (Quartzsite)

21 SUPERVISOR CLIFF EDEY

22 JIM WOODDELL

23 COUNCILMAN CHUCK BUSBY

24 SUPERVISOR BOB McLENDON

25

1 Public Session
2 Yuma, Arizona
3 September 10, 2001
4 3:00 o'clock p.m.

5 P R O C E E D I N G S

6
7 CHAIRMAN LYNN: Good evening, everyone.
8 We'll start right on time, be respectful of everyone's
9 time.

10 I'm Steve Lynn, Chair of the Independent
11 Redistricting Commission.

12 The Commission this evening is represented
13 by four-fifths of the Commission.

14 Mr. Huntwork is not on the dias. He'll be
15 joining us.

16 On the far right of the dias, next to
17 Mr. Huntwork, is Andrea Minkoff. He'll be joining us.
18 There's Mr. Huntwork. To my left is Dan Elder, a member
19 of the Commission. To Dan's left, Lisa Hauser, one of
20 our two legal counsel. At the end of the dias, Lisa
21 Nance, the public stenographer for the Commission. For
22 Lisa, if you are going to speak, that's why we're here,
23 to listen to you, come to the podium, say and spell your
24 name. That's most helpful.

25 Let me also introduce the other members of

ATWOOD REPORTING SERVICE
Phoenix, Arizona

1 the staff here. The gentleman in the very nice pink
2 shirt this evening, red tie, nice combination --

3 MR. RIVERA: I'm not afraid.

4 CHAIRMAN LYNN: -- is Jose Rivera, the
5 other of our legal counsel. To Jose's left is Doug
6 Johnson representing our consultants, National
7 Demographics Corporation.

8 We also have the Commission staff who I'll
9 try get to later if we have time.

10 I need to, at the beginning of the
11 meeting, ask:

12 (Whereupon the Chairman asks the audience
13 in Spanish if anyone requires the services of a Spanish
14 interpreter. No one indicates a desire for the
15 proceedings to be interpreted in the Council Chambers.
16 The evenings proceedings are televised and interpreted
17 in Spanish on Yuma Channel 77.)

18 CHAIRMAN LYNN: Por favor. Gracias.

19 So we'll conduct the meeting this evening
20 in English.

21 And, as is custom, we start with a Power
22 Point presentation.

23 Andrea Minkoff, Vice Chairman, will be
24 presenting it to you. It will be shown on the screen.

25 COMMISSIONER MINKOFF: Thank you.

1 Can you all tell me, is it on?

2 Is it on?

3 Is this better?

4 Nope?

5 A VOICE: It's just low.

6 COMMISSIONER MINKOFF: Is this better?

7 CHAIRMAN LYNN: Yes.

8 COMMISSIONER MINKOFF: Thank you,

9 Mr. Chairman.

10 I'd like to add my welcome to those of
11 Chairman Lynn and say we're very, very glad you are able
12 to be with us.

13 I have a very brief Power Point
14 presentation to provide you with background about the
15 process so far. Hopefully it will tell you the time
16 frame for your marks and comments which we'll be anxious
17 to listen to immediately after the Power Point
18 presentation.

19 The purpose of the hearings is really to
20 obtain your thoughts, your opinions on the draft maps
21 we've developed.

22 We're going to be showing you these draft
23 maps in a little while. We hope to hear from you what
24 we've done right and what maybe needs fixing.

25 There are also wall maps, two maps over

1 there which deal with the Yuma County area specifically,
2 also some maps you can pick up on the table which are a
3 little bit larger maps that cover the whole state. I
4 encourage you to look at them.

5 Also, I hope each of you received a
6 citizen kit when you came in the room, a manila
7 envelope. If anybody did not receive one, raise their
8 hand.

9 We need one back there.

10 Anybody else?

11 We encourage you to look through them.
12 There's lots of very, very good information.

13 Please remember one thing. The maps you
14 are looking at tonight, the maps we are showing you, the
15 maps on the wall, the maps in the citizen kit are
16 drafts. And we're here tonight to have you tell us what
17 you would like to see in the final maps that are going
18 to be drawn in the next stage of the process.

19 Last year the people in Arizona voted by a
20 rather substantial majority in the first citizen led
21 redistricting in the State of Arizona to provide for a
22 new kind of mechanism for drawing the Congressional and
23 Legislative Districts, which we do every 10 years.
24 These are the new rules, all straight from Proposition
25 106.

1 CHAIRMAN LYNN: Ms. Minkoff, if I may ask,
2 let's keep conversations to one at a time. It would be
3 most helpful.

4 Thank you very much.

5 COMMISSIONER MINKOFF: Thank you.

6 There are two provisions in the federal
7 requirements we must comply with, the first is the equal
8 protection clause of the United States Constitution.
9 According to the equal protection clause, districts must
10 be substantially equal so that one person's vote counts
11 the same as somebody else's vote in another district.

12 The other federal requirement is the
13 United States Voting Right Act. That requires that
14 districts we draw do not in any way diminish the ability
15 of minorities to elect candidates of their choosing to
16 office. They should have at least the same access to
17 political office as they currently have.

18 Then a number other criteria were
19 established by the State of Arizona. Those are listed
20 under C, D, and E, talking about districts being
21 compact, contiguous, respecting communities of interest,
22 using geographic features, city, towns, boundaries,
23 undivided Census tracts.

24 Notice in each one of the phrases, the
25 "term to the extent practicable" appears. That's very

1 important because very often, I'll show you some
2 examples, we're going to see where one of these criteria
3 are in conflict with another one and we have to do a
4 balancing act to determine in each given situation where
5 to draw lines.

6 Finally, F refers to competitive
7 districts. It says to the extent practicable,
8 competitive districts should be favored when there is no
9 significant detriment to other criteria. We'll deal
10 with that in a little while as well.

11 Proposition 106 has something unique to
12 Arizona. It requires to us start by designing a grid.
13 Now a grid is a regular geometric type of figure,
14 including straight, regularly spaced lines, and
15 according to Proposition 106 the grid should take into
16 account only population, none of the other factors. We
17 had to begin with a grid, then adjust it to reflect
18 other criteria.

19 These were our grid maps. If you look at
20 them, the first thing you'll say is what was she talking
21 about, straight lines, evenly spaced? It doesn't look
22 very grid-like to me. What happened was we decided to
23 use townships as the building blocks for our grid map.
24 Townships are six miles square. However, population
25 figures provided by the Census Department, Census

1 Bureau, are according to Census Tracts. Census tracts
2 are not quite as regular in shape as townships. We had
3 to take Census tracts and overlay them on townships.
4 Census tracts, in no cases, ever cross county
5 boundaries. You'll see a lot of irregular lines, county
6 boundaries, or boundaries of other geographic
7 subdivisions that have not crossed Census tracts.

8 This was our grid. We knew it didn't do
9 the job. It didn't take any other criteria into
10 consideration. At least it forced us to start over.

11 We couldn't take existing districts and
12 move a line here, move a line there. We really had to
13 start over, and the grid did force us to do that.

14 Then we went around the state for a series
15 of public hearings, and there was one here in Yuma at
16 the City Council Chambers I had the privilege of
17 attending.

18 We asked citizens for their opinion, and
19 they made it very, very clear there were certain
20 principles they wanted us to follow.

21 First: Respect for communities of
22 interest and second was respect for integrity of cities,
23 towns, counties, local government.

24 The term community of interest was a term
25 coined by Sandra Day O'Connor in a Supreme Court

1 opinion. She never defined it. We determined rather
2 than defining it ourselves, we'd go to you and ask you
3 to define it.

4 You told us what your communities of
5 interest were, told us the groups with whom you share
6 common interest, and groups with whom you had no
7 commonality. We listened to you. Out of that, we
8 developed what we called Arizona units of
9 representation, AURs, which really are just another term
10 for communities of interest.

11 Those were developed from your input.

12 There were three major communities of
13 interest that were identified during that first round of
14 public hearings. First, there was a lot of testimony
15 telling us we should respect the integrity of the Native
16 American communities and tribal reservations, and we
17 attempted to do that. Second was we should respect
18 Hispanic communities of interest where they were
19 self-identified. And we have attempted to do that. And
20 the third was there should be a very, very clear
21 division between rural and urban areas to the extent
22 possible, and they should be separated, something,
23 incidentally, we heard not just from the rural areas,
24 that they did not want to be swallowed up by the State
25 of Maricopa, we also heard it from urban areas where

1 they felt their interests and concerns were different
2 than rural areas and they probably should be in separate
3 districts.

4 We developed draft districts that you are
5 going to see in a little while that were very, very
6 different from the existing districts. Those were
7 thrown out when we developed the grid and are also quite
8 different from the grid, the maps developed,
9 superimposed over other criteria on the grid.

10 The draft plans, because we've tried to
11 respect the integrity of cities and towns, have many
12 fewer splits.

13 Our current Congressional District map
14 split 16 cities and towns. The draft districts, and
15 remember we're drawing now eight districts where
16 existing districts only had six, added two additional
17 districts, only split six cities and towns in the
18 process, and at least one of them, Phoenix, is much too
19 large for one Congressional District and would have to
20 be have been split in any case.

21 Legislative Districts, the existing 30
22 Districts split 39 cities and towns. Our draft maps
23 split one third that amount, 13 cities and towns.

24 The same thing is true about county
25 boundaries.

1 We have tried, where possible, to respect
2 the boundaries of the 15 Arizona counties. In some
3 cases, Sedona, for instance, the city is in both Yavapai
4 and Coconino County. A number of Indian Reservations
5 cross county boundaries. In those cases, we tried to
6 respect the integrity of those areas. In most other
7 cases, we tried to split as few counties as possible.

8 The existing six Congressional Districts
9 split five counties in the State of Arizona. Our draft,
10 eight Congressional Districts, split only one additional
11 county, six counties.

12 The existing Legislative Districts split
13 13 existing counties in Arizona. The Draft Districts
14 split only nine counties.

15 In terms of communities of interest, we
16 have not split any tribal reservations, and in many
17 cases we tried to unify reservations within the same
18 district so there are two, three, or more within a
19 districts.

20 Hispanic communities of interest, where
21 they identify themselves, we've tried to respect their
22 request to be kept together in their own districts.

23 Rural and urban communities were also
24 distinguished, for the most part.

25 Most other AURs or communities of interest

1 you developed have been respected by the draft plans.

2 Here again, I have to caution you,
3 communities of interest were developed that overlapped.
4 We'd have one group come in and say this is a community
5 of interest, these boundaries are the communities of
6 interest. We'd like to be together in the same
7 district. These are our interests and communities we
8 share. At another meeting somebody else would stand and
9 say: These are the boundaries we share. When we'd look
10 at the two of them, there are some that would overlap.
11 Obviously Abraham Lincoln taught us: You can't please
12 all the people all the time.

13 We tried to accommodate as many AURs as we
14 can.

15 Competitiveness. It said it can only be
16 considered after the first stage of the mapping process
17 is completed. We can only do that when there is no
18 substantial detriment to other goals.

19 We heard a lot of comment up until now at
20 the public hearings from people saying they want
21 competitive districts, and that was one of the reasons
22 why they voted for Proposition 106. We're asking the
23 people who feel this way to give us some help to let us
24 know ways they feel we might make districts more
25 competitive while still respecting all the other

1 criteria in Proposition 106.

2 We have designed the following draft plan
3 for our eight Congressional Districts. This is it. If
4 you have a hard time seeing it, you may have picked up
5 the maps on the table, and there is also a map in your
6 citizen kit.

7 Now here's a perfect example of
8 conflicting criteria. If you look at District A, that's
9 the green district. That doesn't look real compact,
10 does it.

11 A VOICE: No kidding.

12 COMMISSIONER MINKOFF: That's because
13 there was a community of interest identified, the Hopi
14 Tribe. They asked to be in a district separate from the
15 Navajo Nation that surrounds them. The only way we
16 could do that was creating that little neck of the
17 flying giraffe, if you will. It has only, I think, four
18 people who live in it. It doesn't displace a lot of
19 people. And it allowed us to respect the Hopi community
20 of interest and put them in a district of their
21 choosing. In order to do that we had to make a district
22 not as compact as some others on the map. That's a
23 balancing act we had to do.

24 Draft Congressional Districts in the
25 Phoenix Metropolitan area.

1 These are draft maps in the Tucson
2 Metropolitan area.

3 And the Legislative map, these are the 30
4 Legislative Districts in the Phoenix area. Once again,
5 I refer you to the map in the citizen kit. I think
6 you'll be able to see it a lot more clearly. These are
7 Legislative Districts in the Phoenix area.

8 These are Legislative Districts in the
9 Tucson area.

10 A legislative District has approximately
11 171,000 people in it. A congressional District has
12 641,000 people in it.

13 Now we're at the point where we're --
14 we've done our draft maps and taking our show on the
15 road. Our hope is that you'll take this opportunity
16 tonight to let us know what you think so far, whether
17 favorable or not favorable.

18 If you like the districts as currently
19 drawn, let us know. We hear from people that want
20 things changed. If all we hear are people that want
21 changes, we'll hear they should be changed. If you want
22 them changed, we appreciate all the detail you can
23 possibly give us. If you have suggested changes for
24 district lines, give us the specific boundaries, city
25 limits, county lines, individual streets, whatever you

1 can give us. We'd appreciate it.

2 If you wish to testify, you need to fill
3 out a yellow speaker slip. We have a number turned in
4 already. If you want to speak, haven't filled out a
5 speaker slip, raise your hand and we'll get one to you.
6 If, as public comment goes on during the course of the
7 evening, something occurs that hasn't occurred yet and
8 you decide later on in the meeting you want to speak,
9 that's fine. We won't close off speaking until the end
10 of the meeting. If at any time you decide you want to
11 fill out a yellow speaker slip, please do so.

12 You will also find a citizen kit form to
13 fill out and mail back and an envelope in your citizen
14 kit. It's an easy form, doesn't take long at all. It
15 tells what you think about the Congressional Legislative
16 map.

17 You also can go on the website address up
18 there, www.azredistricting.org. It is there in the kit
19 and also on the website. You can fill it out and send
20 it to us electronically.

21 There is a whole bunch of additional
22 information on the website. There are draft maps there,
23 the capacity to zoom in on draft maps, statistical data
24 about various districts, press releases there.

25 As we go around the state to meetings such

1 as this, within a few days, a summary of the meeting is
2 posted on the website. The text of Proposition 106 is
3 on the website. It's a very user friendly site, very
4 well-designed. I say this because I have no part in its
5 development. But I would encourage you to visit it
6 early and visit often because I think if you are
7 interested in the redistricting process, you'll find a
8 lot of good information there.

9 You can also use regular old snail mail if
10 want to send it to us. The website has the opportunity
11 to send us a narrative e-mail, should you like.

12 This redistricting process is going to
13 determine the kind representation we all have in the
14 state for the next 10 years. It's worthy of all the
15 energy and attention we can give to it.

16 We appreciate your interest and
17 participation in Arizona's first citizen conducted
18 redistricting process.

19 Now it's time for us to listen to you.

20 CHAIRMAN LYNN: Thank you, Mrs. Minkoff,
21 very much.

22 The rest of the evening this evening will
23 be devoted to your comments. What we ask is this. As
24 your name is called, come to the podium. And again,
25 state your name and spell it for the record.

1 We also ask that in your comments, first
2 of all, if you could try, we're not putting a stopwatch
3 on anyone, but if you try to contain your comments to
4 perhaps three, four minutes, initially, so we can hear
5 the most number of people that we can of an evening.
6 And then at the end of the first round, if there are
7 additional comments you wish to make, we're happy to
8 hear you a second or third time, if that's appropriate.
9 The most important thing, as Ms. Minkoff said in her
10 presentation, really, at this stage of the process, it's
11 not enough for you to just say I like this or don't like
12 that. We've heard enough of that and we understand
13 there are those who are happy with certain aspects of
14 the maps as presented and those quite unhappy with other
15 aspects of the map. If you wish to have the map
16 changed, as she also mentioned, you need to be very
17 specific about how it ought to be changed. To the
18 extent you've given thought to how adjustments should be
19 made be made to accommodate the kind of things you are
20 suggesting, we need that information, if you can provide
21 that to us.

22 Again, any comment is useful, and we'll
23 take all comments into account as we move forward in the
24 process.

25 So with no further ado, let me, as is our

1 custom, call in the order we received the speaker slips,
2 I'll give you both a speaker and then sort of an on deck
3 so you know you are next, we can move through these as
4 expeditiously as we can.

5 First speaker is Jim Wooddell.

6 Mr. Wooddell is followed by David Holm.

7 Mr. Wooddell.

8 MR. WOODDELL: Good evening, Mr. Chairman,
9 Commissioners, man in pink. I saw my first transvestite
10 yesterday at a little bar --

11 (Laughter.)

12 MR. WOODDELL: I'm all flustered now.

13 CHAIRMAN LYNN: How do you think legal
14 counsel feels? You are flustered.

15 MR. WOODDELL: I'd like to share with you
16 one example of community of a interest La Paz County
17 probably shares with Yuma County.

18 You may be aware La Paz County went
19 through a flooding ordeal that affected people in La
20 Paz. Citizens of Yuma County went into action. Our
21 committee was formed within a few days after the
22 disaster and gave immediate aid to all people that asked
23 for help. The idea for this committee came from Larry
24 Nelson, a citizen from Yuma County. The mission of this
25 committee was to give immediate aid to the citizens of

1 the flooding at no administrative cost. Larry ended up
2 being the honorary chairman. Myself and primarily
3 Larry, the Rotary Clubs, Yuma Foundry, and others were
4 involved the purchase of beds, baby cribs, blankets, et
5 cetera. Most people we helped were Mexican. Many did
6 not know how to speak English. We had help from fine
7 organizations. Yuma citizens helped. We were able
8 through this mission to give aid to Wenden, Salome, and
9 throughout the counties.

10 Robert Cannell, our current State
11 Representative, resides here, and also gave from the
12 heart on behalf of the children in the flood area. And
13 others from Yuma did the same.

14 To the best of my knowledge, even though
15 we asked, no one organization from the Mohave County
16 assisted us in this committee's efforts. Much money was
17 spent at stores like Walmart that were in Mohave County.

18 This example is typical of the community's
19 of interest in La Paz and Yuma County.

20 Best my knowledge, this sort of interest
21 between Mohave County and La Paz County does not exist.

22 The current Legislative draft isolated 20
23 percent of La Paz County, roughly 4,000 people, rough
24 numbers, I don't really know the exact numbers, from the
25 rest of La Paz County, roughly 20,000 people, according

1 to the Census. 4,000 people in Yuma County, if you cut
2 along the southeast portion of the current draft.
3 Roughly two percent and change in Yuma County, a very
4 insignificant number as regards the border issues that
5 concern the people of Yuma County as a whole.

6 Any way you look at it, change, I suggest
7 a very small change in Yuma County would be a very
8 significant change for La Paz County.

9 I drew a little map I'd like to give
10 somebody here.

11 CHAIRMAN LYNN: We'll take it.

12 MR. WOODDELL: Although the draft is
13 rough, it meets the needs of the people in La Paz
14 County: fair, compact, contiguous, and keeps existing
15 counties. The Bill Williams River is used for many
16 boundary issues at the state and local, federal level,
17 and significant geographic boundaries, and keeps the
18 community of interest intact, Yuma and La Paz County.

19 My redraw also agrees with many comments
20 stated about Yavapai and La Paz Counties in the first
21 round of appearance.

22 That's all I have.

23 If there are questions, I'll be happy to
24 take them.

25 CHAIRMAN LYNN: We're happy to take them.

1 MR. WOODDELL: May I approach?

2 CHAIRMAN LYNN: Please.

3 MR. WOODDELL: Very user friendly.

4 The math was very rough.

5 CHAIRMAN LYNN: We'll make copies.

6 MR. WOODDELL: I have to write down
7 transvestite to the state memo. (chuckling.)

8 COMMISSIONER ELDER: There's a map in
9 here?

10 MR. WOODDELL: The map is on the second
11 page.

12 Basically it was.

13 CHAIRMAN LYNN: We'll --

14 MR. WOODDELL: Basically use it --

15 CHAIRMAN LYNN: We'll get it in the
16 record.

17 Thank you very much, Mr. Wooddell.

18 Next is David Holm and then J.P.

19 Melchionne.

20 MR. MELCHIONNE: I own O.L.M. I'm the
21 owner of River Communications in Parker, Arizona, the
22 primary internet service provider for the Greater Parker
23 are of Arizona, but I live in Bouse, Arizona, a better
24 community than Parker.

25 You've completely -- you're supposed to

1 plan redistricting around one thing and vote for
2 something else entirely? Because I have been cut off
3 from my common area of interest, which is the community
4 of Parker, which we are only a bedroom community of.
5 Also when you cut it off, you cut off Wenden, the Salome
6 area, and have taken this relatively poor farming area,
7 low income area, and taken it and placed it with the
8 affluent, nuevo rich area of Mohave County. This is the
9 community made up Lake Havasu, Bullhead City, imported
10 people from California, Nevada, the north, both high in
11 income or have much money, and lumping them together as
12 a commonality of interest with poor Mexican and farming
13 community people. I think: God, there's no commonalty
14 of interest there.

15 Not only that, did you offer contiguity?
16 Where is the contiguity of Wenden and Salome to Havasu
17 and Bullhead City, when they have to travel through
18 Parker, another district, to get there? There is no
19 road from this area to that area. I don't see a common
20 interest here. I don't see a contiguity.

21 There definitely is compactness in
22 physical, not in a personal manner. People have to move
23 from one area to the next, have to go through another
24 area just to get to another section of their area.

25 And then you would completely ignore the

1 natural boundary of the Bill Williams River, which
2 traditionally divides the river area into the north and
3 the south, and it's been this way for many, many years,
4 that's my comment on the Legislative District.

5 On the Congressional District, this, this
6 is completely crazy. This corridor runs 400 miles of
7 state to include the Hopi Nation with us. It's
8 ridiculous.

9 I was at the Colorado River Indian Tribe's
10 Fish and Game this morning working on their computer
11 systems. I was sitting in their lunch room with a
12 number of them, and they were speaking with this issue.
13 And a number of them were Navajos, a number of them
14 Hopis, and they all live together there on the, on the
15 Colorado River Indian Reservation, function well
16 together, and don't have the problems you're seeing up
17 in the northeast section of the state. Know what they
18 said about what they have in common with the Hopi Nation
19 up there? It's dogs. The only thing they have in
20 common is dogs. They both own dogs.

21 Now, if an Indian tribe doesn't feel a
22 commonalty of interest here, where is anybody else
23 finding a commonalty of interest? Where does -- what is
24 my commonality of interest with a Hopi Indian up in the
25 northeast part of the state? I have none.

1 What they want, what they need, are valid
2 things. But they are not what I want and what I need.
3 They are what they need for representation and it is not
4 what I need for representation.

5 And for compactness, it's certainly not
6 compact.

7 I see the same thing, even on the other
8 map. You bring Cochise halfway up across the state,
9 central part of the state, and wrap it around Phoenix.
10 Where is the compactness here? Sure, contiguous. You
11 have a corridor up, but it's not compact.

12 I feel the whole thing is -- the best I
13 can say is gerrymandering at its finest.

14 CHAIRMAN LYNN: Mr. Holm, before we go, as
15 with many speakers, it's helpful if we have questions or
16 comments if you wouldn't mind engaging in dialogue.

17 MR. HOLM: Sure.

18 CHAIRMAN LYNN: Mr. Elder.

19 COMMISSIONER ELDER: Mr. Holm, I'm not
20 sure after all the discussion if I know what you are
21 asking for as far as in relation Parker on the
22 Legislative maps. Are you looking for Parker to be
23 moved with Lake Havasu or looking for the area around
24 Parker to be more distinctly removed from Havasu?

25 MR. HOLM: When I look at the population

1 figures of Yuma County, La Paz County, I find they
2 almost exactly fit the figures for a Legislative
3 District.

4 COMMISSIONER ELDER: Irrespective of
5 figures, where is your community of interest? Where do
6 you fit is the question I'm asking.

7 MR. HOLM: We have no commonalty of
8 interest with Mohave, the section you have us in. You
9 split the Town of Parker in half.

10 COMMISSIONER ELDER: Did you --

11 MR. HOLM: If you see, the road goes down
12 and turns south. Parker is south, the Town of Parker is
13 expanding. As the Town of Parker is set up now, one
14 square now is bounded by the Indian Reservation, and we
15 cannot expand Parker south out there which is where
16 expansion started --

17 CHAIRMAN LYNN: Parker south jumps the
18 reservation boundary expanding further south.

19 MR. HOLM: Yes. It's cut off completely,
20 14 miles separated from the present Town of Parker, they
21 are cut off completely. The Town of Bouse, the bedroom
22 community for Parker, 90 percent people live in Bouse,
23 work in Parker, their livelihoods are in Parker, buy
24 groceries in Parker. There is no business industry in
25 Bouse other than Indian stores, and so forth. It's

1 totally a system in Parker. They are cut off
2 completely.

3 CHAIRMAN LYNN: Is Bouse along State Route
4 95?

5 MR. HOLM: State Route 72.

6 CHAIRMAN LYNN: In relationship to the,
7 the district boundary we've drawn, which is drawn to the
8 east following the Colorado River Indian Reservation
9 land, point it out to me. Where would it fit?

10 MR. HOLM: Can I --

11 A VOICE: 14 miles east of it.

12 MR. HOLM: Okay. Bouse is 14 miles east
13 right there.

14 CHAIRMAN LYNN: Okay. Great. Thank you.

15 MR. HOLM: Highway 72. This is 72. 95
16 here. 75 splits here. 95 here. Parker is south. This
17 area right here, and it starts at the reservation line.

18 CHAIRMAN LYNN: Got it.

19 MR. HOLM: Cut the line, Parker in half
20 here. Also the Town of Quartzsite is chopped up here.

21 CHAIRMAN LYNN: Okay.

22 MR. HOLM: The Town of Quartzsite is
23 chopped up.

24 COMMISSIONER MINKOFF: Mr. Holm, I
25 understand both the need in the early round of hearings

1 and now tonight the desire of La Paz County and Yuma
2 County.

3 MR. HOLM: Yes, ma'am.

4 COMMISSIONER MINKOFF: Numbers may not
5 work.

6 MR. HOLM: Mr. Wooddell showed a map.

7 COMMISSIONER MINKOFF: The population of
8 La Paz County is just little bit too large. Not too
9 small, a little too large. So something has to give.
10 So what I'm asking you, I understand that you want the
11 two of them to be together. If we put the two together,
12 we'd be in violation of the one person one vote mandate
13 that districts be substantially equal in size.
14 Something has to be taken out.

15 What I'm asking you is if we have to
16 remove four, five thousand people from that two county
17 area, where would you suggest we remove them?

18 MR. HOLM: I'd suggest what Mr. Wooddell
19 suggested, 4,000 be removed from the lower portion of
20 Yuma County.

21 COMMISSIONER MINKOFF: Southeast rather
22 than Southwest.

23 MR. HOLM: Yes, southeast. This has very
24 little impact on Yuma County. Percentagewise it does
25 not hurt Yuma County. But the percentage size, the way

1 you have it now, drastically hurts La Paz County. We're
2 already at the count where we're so insignificant this
3 committee couldn't even schedule a meeting in La Paz
4 County.

5 I had to take two hours off work, drive
6 120 miles to attend this meeting. We must be awfully
7 insignificant. You cut us in half, can't hold a meeting
8 in La Paz County. Other counties have a population
9 density similar to ours, you schedule two, three
10 meetings. I see there's a meeting in Show Low,
11 Snowflake up there this weekend, just as desolate as we
12 are in La Paz County.

13 I thank you for allowing me to speak. It
14 would have been nice if I could have spoke to you in
15 Parker.

16 CHAIRMAN LYNN: I understand. Thank you.

17 Other questions?

18 Thank you very much. Appreciate it.

19 J. P. Melchionne followed by Judy Bump.

20 MR. MELCHIONNE: J. P. Melchionne,

21 M E L C H I O N N E.

22 Thank you for the opportunity to speak,
23 Mr. Chairman, Members of the board. I kind of feel for
24 the last speaker. I'd like see Yuma and La Paz in one
25 Congressional, one Legislative District also. I don't

1 know where the cut-off for Yuma is. Get rid of four,
2 five thousand people. The southeastern is a bombing
3 range and monument area. There are not four, five
4 thousand there.

5 I'd like to see you combine us all.

6 Quite, frankly, I don't see how you can do it.

7 My big question I'd like to either see
8 all the border districts, Yuma, most of Pima, cut off at
9 the intersection, Cochise County, let Pinal go somewhere
10 else if possible. Either one, La Paz, Mohave, water is
11 a big interest.

12 The Colorado River you have right there, I
13 think a Congressional District where the river, that's
14 something in common, and of course the border issues.
15 We know the border problems, all along the California,
16 Arizona, New Mexico, Texas border.

17 If you take Yuma County, Pima County, go
18 across I-10 as it goes, cut down, take in Cochise
19 County, it might make more sense. I don't know how
20 numbers work, kind of -- the only bad thing about this,
21 I didn't have the time to look through the packages, to
22 do the studying I'd like to do, I don't know how the
23 numbers the work. I think there's commonalty with
24 either one of the two possibilities, having a border
25 district or a river district.

1 One other thing, the Congressional
2 District map, Navajos, Hopis separated from Navajos
3 don't want to be part of it. Legislative District for
4 state, don't mind sharing Legislative representative.
5 Evidently all the same district there. Two separate
6 sets of rules depending on whether state or federal?
7 That's all.

8 Thank you very much.

9 CHAIRMAN LYNN: Just to briefly respond,
10 they've expressed a very clear desire to be separate in
11 both maps, the Hopi have. That issue is still in play
12 in the final mapping for both the Legislative and
13 Congressional map.

14 I wanted to ask you a question about the
15 river district. I think that's a theme we may hear
16 more, a theme we've heard in the first round of
17 hearings. It's less of an issue to talk about
18 Legislative. Numbers can be made to work in terms
19 Legislative Districts in the western part of state. But
20 it seems as though the only practical way to get the
21 river district enough population is to have the river
22 district wind up in either Phoenix or -- Tucson would be
23 a stretch. Phoenix probably would be a more logical
24 place, wind up finding 641,000 people. Do you have an
25 opinion how that works?

1 MR. MELCHIONNE: Not exactly where it's
2 supposed to take place. Can't take growth into account.
3 I'll tell you in two, three years, we'll have more than
4 enough people. The next time redistricting comes along,
5 we'll probably have too darn many people, won't be able
6 to have a river district, cut off part of Mohave, part
7 of La Paz again, or perhaps part of Yuma to make it.

8 We're the fastest growing area of the
9 state. Folks, San Luis is the fastest growing part of
10 the state. That's not going to stop. People, like it
11 or not, it's not going to stop.

12 CHAIRMAN LYNN: Mr. Elder.

13 COMMISSIONER ELDER: Given the choices,
14 that's our problem, where end up trying to balance
15 competing interests here. If looking at the
16 Congressional District like a river district as one
17 option, or a Congressional District that was a border
18 district and get numbers to work in either scenario,
19 which one is preferable?

20 MR. MELCHIONNE: I prefer a river
21 district. People may make a good argument for a border
22 one. Water is the key to what is going to happen in
23 this state and west for the next foreseeable future. So
24 I prefer a river district. But people may sit and argue
25 for -- I'd not argue against a border district.

1 CHAIRMAN LYNN: Thank you, Mr. Melchionne,
2 very much.

3 The next speaker is Judy Bump. Then next
4 is the Mayor of Quartzsite, and if that person would
5 help me pronounce it.

6 MAYOR MICHEL: Verlyn Michel.

7 CHAIRMAN LYNN: Thank you, Mr. Michel.

8 MS. BUMP: Judy Bump, just like it sounds.

9 In answer to a question earlier. I'd vote
10 for a river district earlier.

11 I am not making a statement for any
12 political party or any other group, only for myself. We
13 voted for a committee to redistrict our state, to
14 reflect our growth.

15 Where did we -- did I miss the part about
16 hiring consultants and everything else?

17 It has been brought to my attention there
18 are two sacred cow districts in Arizona, one in Phoenix,
19 one in Tucson.

20 Phoenix and Tucson can be put into new
21 districts just like the rest of the state, even if we
22 don't like what is being done.

23 I also want to thank you for being so
24 prompt in notifying me of the meeting dates and places.
25 The postmark on the envelope was August 31st, 2001. I

1 received it on September 1st. Certainly that gives me a
2 lot of time to prepare. That was the first time I saw
3 any of the maps other than what was in the Arizona
4 Republic.

5 One doesn't make any citizen input I
6 heard. Pinal County population, could make them a
7 district on their own. I have recently been told that
8 La Paz and Yuma can be a district on their own. These
9 are Legislative Districts.

10 Those would be your rural counties, right
11 here, Yuma and La Paz.

12 It has been mentioned in relation to
13 Congressional and Legislative District -- sorry, lost my
14 place.

15 It's hard to believe listening to the
16 public you're dividing up communities sometimes into
17 three, four more districts. If it fits with paragraph
18 two, I can't see it.

19 As you have already heard, I don't believe
20 in splitting up counties. I feel the only two maps I
21 have seen causes significant detriment to our state as a
22 whole and individual voters regardless of party.

23 My personal feelings, you've done nothing
24 but solidify problems we already have in Arizona. We
25 are not members or -- numbers or statistics but people

1 who deserve consideration for our comments and
2 suggestions and listening instead of the consultants
3 being paid for your work on the four-plus counties.

4 I realize they will have to be combined,
5 in some cases divided, not to the extent you're seeing
6 on the maps I have dated August 21st.

7 From my point of view, it all stinks.

8 CHAIRMAN LYNN: Thank you.

9 Next speaker, Verlyn Michel, Mayor of
10 Quartzsite, followed by Chuck Busby, Chuck Busby.

11 Mayor Verlyn Michel. The name is spelled.

12 MAYOR MICHEL: Verlyn Michel. I'll spell
13 them both. V E R Y L N, M I C H E L.

14 As the Chairman announced, I am Mayor of
15 Quartzsite.

16 I wish to thank the Chairman and
17 Commission for the time to be able to address you.

18 One of the major problems I have with your
19 maps is apparently nobody knows where Quartzsite is on
20 there. The county seat of La Paz is on there. And the
21 smallest town, we don't have the smallest town, or the
22 largest town of La Paz. Quartzsite, we beat Parker. We
23 have 3,400 people. They have 3,354. Yet you don't know
24 where we're at.

25 Mr. Woodell mentioned the flooding of

1 Wenden. The Town of Quartzsite was involved in that
2 also. We were prepared to accept any survivors that
3 needed to be brought in, were totally alerted. I even
4 went myself to the flood area to inspect. I did take
5 time out for that.

6 We have worked very, very well with the
7 county of Yuma and the Town of Yuma.

8 Marilyn Young, the Mayor here, she and I
9 have worked very well together, and we wish to continue
10 that.

11 Also, if you'll notice on your Legislative
12 map, if you can't find where Quartzsite is, I'll clue
13 you in. On Interstate 10 west of the C for the word
14 county at the intersections of 95 and I-10. 95 is going
15 to be a CaniMex Highway, is already designated that, to
16 take from people from Mexico to Canada. I-10 is the
17 only interstate highway in the United States that goes
18 from water to water, the Atlantic to Pacific. We're in
19 an ideal position and yet seem to be ignored for our
20 wants and wishes.

21 Also, the Legislature map, if you notice,
22 has split the town into four pieces. Why? You have the
23 northeast section of the town in the part Mohave County
24 and part of the northwest section. The rest of the
25 northwest section, southwest, southeast, are in Yuma

1 County. This doesn't work. How can it possibly work
2 for us? It's impossible when you put us in two
3 different districts. It's like splitting your own home
4 in four parts. You wouldn't know which one you could be
5 in or which to vote in. It doesn't work.

6 And I also agree with the Congressional
7 District map. That has to be the most ridiculous
8 looking thing that ever happened. It sure looks funny.

9 You are calling it a giraffe, but we look
10 very closely with Bob Cannell, not Bob Cannell, Bob
11 Stump. He helped the town of Quartzsite in numerous
12 times. The Western Power Administration, a federal
13 power company that had a big line going through the
14 middle of town, they decided to go in, move into the
15 residential area. Told the field supervisor there not a
16 damn thing we could do about it. When I got the news
17 about it, I called Bob Stump. Now they've moved over
18 into a proposed light industrial area.

19 Quartzsite is on the grow. We have the
20 opportunity to even outclass Phoenix as far as
21 population, industry, and everything else by having a
22 dual highway system right through the middle of us.

23 Even at the present time, we have, very
24 shortly, a population in increase of snow birds. Last
25 year, 1.8 million came people in our town. We could

1 handle it. We know how to handle it.

2 But please, don't tear us up on
3 Legislative or Congressional. We wish to stay with Yuma
4 County. We worked very well with them. We worked very
5 well with their elected officials. And we wish to
6 continue that.

7 I know you are having problems with
8 numbers, especially into La Paz County on the
9 Legislative District map. Ms. Minkoff mentioned that.

10 The other problem you might not think of
11 that could arise in what you have is because part of our
12 district in what you have cut off, put with Mohave
13 County, there isn't a sole there, not one person, and
14 that would be the northwest section, northeast section
15 of La Paz County. There's nobody there. We are very
16 limited in the number of people we do have. Most of
17 them are on Interstate 10 at our place, Ehrenberg.
18 There's Highway 60 going up through to Ehrenberg. This
19 is Brenda, Hope, Wickenburg, 72, we have Bouse, only,
20 and Parker is on 95. That is the majority of our
21 population is that right there. So I don't see how your
22 maps that you have can be fair in districting anybody,
23 especially in La Paz and Yuma counties. It's
24 impossible.

25 Okay. I'll answer questions, if you wish.

1 CHAIRMAN LYNN: Ms. Minkoff.

2 COMMISSIONER MINKOFF: I have a couple
3 questions. One thing I wasn't sure about in your
4 question about the Congressional District, currently, La
5 Paz County, Quartzsite, are in Congressional District
6 Three represented by Bob Stump.

7 MAYOR MICHEL: Yes.

8 COMMISSIONER MINKOFF: Yuma County is
9 represented by Ed Pastor.

10 COMMISSIONER MINKOFF: I heard you express
11 satisfaction with Congressional representation and also
12 that you wanted to be in Yuma County. I need
13 clarification.

14 MAYOR MICHEL: It would work with the
15 district in Yuma County. I mentioned Bob Stump because
16 we had more dealings with him than anybody else. Okay?
17 But, if we can be put down into Yuma County, I'm sure we
18 can work there very well with Mr. Pastor.

19 COMMISSIONER MINKOFF: Or whoever else
20 represents that area.

21 MAYOR MICHEL: Whoever represents anyone
22 at the time. Any official hopes to get re-elected.

23 COMMISSIONER MINKOFF: Same question on
24 Legislative, if you ask members of the Commission, Yuma
25 County, put La Paz and Yuma together in strong support,

1 can't do it, numbers don't allow us to do it. Let me
2 ask you what you would propose that does fit the
3 numbers.

4 MAYOR MICHEL: The two percent I was
5 handed, two percent could be started at Dateland in Yuma
6 County.

7 COMMISSIONER MINKOFF: For Dateland east?

8 MS. BUMP: Gila Bend. I can explain
9 better. I lived out there most my life. Most people
10 from Dateland, Hyder, go to school in Antelope. Most
11 business are actually more toward Gila Bend.

12 COMMISSIONER MINKOFF: And that would
13 be --

14 MAYOR MICHEL: I don't know.

15 COMMISSIONER MINKOFF: 4,000 --

16 MAYOR MICHEL: I don't know what the
17 numbers are. That's a start.

18 CHAIRMAN LYNN: Other questions for the
19 Mayor?

20 Mr. Mayor, thank you very much.

21 MAYOR MICHEL: Thank you very much.

22 CHAIRMAN LYNN: Next speaker, Chuck Busby.

23 Mr. Busby followed by Cliff Edey.

24 One way or another, it's usually wrong.

25 Mr. Busby.

1 COUNCILMAN BUSBY: Chuck Busby, B U S B Y.

2 Mr. Chairman, Members of the Commission,
3 thank you for letting me speak tonight.

4 I don't want to echo the Mayor's comments
5 too much. You don't want to hear it.

6 I want you to know I do substantially
7 support everything he said.

8 The biggest problem, not only the splits,
9 La Paz County had the largest, and it splits Quartzsite
10 down the middle. I think that's unacceptable, not
11 acceptable to me at all.

12 We have one township, you know, 36 square
13 miles, 3,300 plus people in there, 1.8 million in
14 January, and we don't need to be split, particularly in
15 the Legislative District.

16 We're extremely happy with the Legislators
17 we have, all from Yuma. We like and respect every one
18 of them. I've known Jim Curothers for 20 years, know
19 Herb Guerther for probably 15 years. And you heard when
20 he was in the Legislature. We work very well with those
21 people. Those people come see us. You split us up and
22 put us with Mohave County, how many of those people do
23 you think come down to Quartzsite to see us? We work
24 with those people in some situations. We don't have a
25 relationship with those people up there, with the people

1 in Yuma. We come to Yuma, might go Lake Havasu, very
2 seldom go to Kingman unless I have to go to a meeting.
3 Same thing is true with the Congressional map.

4 I'm not really sure how this works,
5 talking about La Paz County being represented by Bob
6 Stump, Yuma County represented by Mr. Pastor.

7 COMMISSIONER MINKOFF: Currently.

8 MR. BUSBY: Isn't there a split in La Paz
9 County?

10 COMMISSIONER MINKOFF: The railroad line
11 is set up 10 years ago.

12 MR. BUSBY: It's represented in the
13 current maps.

14 CHAIRMAN LYNN: I think it's all Yuma
15 County.

16 COMMISSIONER MINKOFF: All Yuma County in
17 Congressional Two and all La Paz in Congressional Three
18 in the current maps.

19 MR. BUSBY: It wasn't that way. It's been
20 around too long.

21 COMMISSIONER MINKOFF: Hopi are in the
22 Congressional in the current district.

23 MR. BUSBY: I won't repeat what I think
24 about that. It may be necessary, but it's the height of
25 ridiculousness. There ought to be a better way.

1 If you come back, don't know what you do
2 with it, if you divided it in two Legislative Districts
3 somewhere, Mr. Lynn is saying that they desire to be
4 that way on both maps, that could get in even more
5 ridiculous, so many already in there. Maybe split the
6 Hopi Reservation, put in half Gila and the other half
7 Coconino. I think La Paz, Gila, ought to be still
8 represented together.

9 CHAIRMAN LYNN: Thank you, Mr. Busby, very
10 much.

11 Comments or questions?

12 Thank you, sir.

13 Next is La Paz County Supervisor Clifton.

14 SUPERVISOR CLIFTON: Good afternoon
15 Commissioners, Chairman.

16 Glad I don't have the job. I don't have
17 the time.

18 Two issues, draft districts.

19 I understand the issue, quite a mess.
20 Somebody got carried away with a paint brush. La Paz
21 could be attached La Paz, a small portion of the Mohave
22 section could be given over a very little to balance it
23 out. 20,000 people, a total easy shift, I imagine,
24 below Phoenix and Mohave if you were to put back Section
25 A, a large Section of Mohave into it.

1 That solves that problem. We could be
2 back as far as Congressional. Gets us out of the
3 giraffe.

4 The other situation, the Draft Legislative
5 Districts are a lot more complicated. 20,000, also I
6 understand the situation of Yuma with 165, ends up at
7 185,800. We are split or Yuma is split. To ask Yuma,
8 what we feel is inappropriate, gets me in trouble with
9 Quartzsite. Yuma or La Paz, I don't know how do it. If
10 Yuma could give us something, but that's not going to
11 happen. If I look at the bitter pill, it's the lesser
12 of two evils, how keep La Paz together. Maybe we'll be
13 forced to go to Mohave.

14 Do we like that? No. Do the numbers
15 reflect that? Maybe so. If it's the only chance to see
16 where La Paz can stay together as a unit, I think that's
17 more important than anything. Do we like Yuma County,
18 you know, on a firsthand basis, the doors is always
19 open. We'd probably continue so, even if not directly
20 with the Legislators. Mohave has three different
21 polarized personalities up there, three towns. It's
22 more entertaining. Do I have concern about that? Yes.
23 It requires more lobbying efforts for us county
24 supervisors.

25 We need the county intact as a whole unit.

1 I don't know how to do it on the map otherwise.

2 Now, we're within .28 percent, something
3 like that. Even if you put it at five percent, that
4 puts it at 180,000. We're at 185,000. It doesn't work,
5 the same problem. It's our hopes and dreams.

6 CHAIRMAN LYNN: Mr. Edey, a question. Do
7 you have an opinion, expressed as if you do need to
8 shift, the situation of going eastern from Yuma County,
9 a population sufficient to separate from the Yuma area,
10 per se, that it might be able to be moved?

11 MR. EDEY: Speaking to a fellow a County
12 Supervisor, it's a problem that they're not out there.
13 It's clear too well, to go to get adequate population,
14 you'd have to dig that deep into Yuma. How to do that,
15 they'd absolutely adamantly oppose my county. That's
16 not the way to look at that. They'll not allow it.
17 They'd fight my agency, have more clout. We'd go up
18 against a battle we can't win, or take a second battle.
19 We don't want that battle. We'd rather salvage the
20 county, keep it together. That is what is the choice,
21 to keep the county together.

22 CHAIRMAN LYNN: Thank you. Appreciate it.

23 Next, William Michael Smith. Mr. Smith
24 followed by Mr. Fisher, Gene Fisher.

25 MR. SMITH: Good evening. I appreciate

1 the opportunity to be here and for you to come down to
2 Paradise in Yuma Arizona.

3 I commend you for the difficult work on a
4 difficult task. I'm not sure how much background and
5 experience and help you have with the difficulty you
6 have to do.

7 A VOICE: We cannot hear.

8 MR. SMITH: I'm Chairman of the Democratic
9 Party, the for county of Yuma.

10 Initially, my reaction to your map as it
11 pertains to Yuma County, the Legislative District and
12 Congressional Districts, I don't know why we're here,
13 frankly. You did exactly what we asked you to do: Keep
14 Yuma County intact, which you did. I'll address some
15 other issues.

16 One of them is, as it pertains to
17 Congressional Districts, we have a hundred thousand more
18 Republicans registered to vote in the state than
19 Democrats. If you divide into eight Congressional
20 Districts, 12,500 per district, I think my math is
21 correct, correct me if I'm wrong, yet when I look at the
22 districts you've created, and I heard what was said by
23 Ms. Minkoff earlier, that the last issue we address is
24 competitiveness. And that's what I'd like to address.

25 We're fine down here in Yuma from my party

1 standpoint, but I'm not happy for my colleague, who is
2 Chairman of the Republican party. I don't think it's
3 fair we pack this Congressional District G or other
4 Congressional District with 65, 70, 72 percent Hispanic
5 at the sacrifice of six other districts that become, for
6 all practical purposes, substantially uncompetitive, I
7 don't think there's but maybe one competitive district
8 out of the eight.

9 The percentages, beyond that 12,500 are
10 substantial.

11 I would like to see, you know, when you
12 look at the one that our colleagues have on A, District
13 A, and I make my living working on the Indian Tribe
14 here, I want to commend you for keeping them intact. I
15 think that's important. We all like to remain intact as
16 a community. I don't see what the arm has done with the
17 Hopi Reservation remaining intact along with some other
18 Indian tribes and the rest of the geographic area just
19 because they don't like Navajos. I don't think that's
20 appropriate.

21 Won't speak ill any of those people.
22 Everybody has objected to that, not only people that
23 aren't Hopis. You can keep them intact and it makes
24 more sense in terms of compactness of A.

25 Start getting districts competitive. I'll

1 tell you why I'm concerned about that.

2 Yuma County, we have approximately a
3 hundred thousand people who are eligible to register to
4 vote. We have something less than 140,000 registered
5 Democrats. There's 18,500, 18,700 Republicans, 18,005;
6 16,500 Independents, or no preference. It's not a very
7 good statistic. I think we'll find that, if I recall
8 recently across the state, people involved in the
9 political process are limited in number, percentagewise.
10 Arizona doesn't have a very good track record of people
11 registering to vote and turning out to vote. Compared
12 to what, I'm not sure. I haven't looked at other
13 states. Compared to what I perceive personally as what
14 the standard should be, it's pretty damn poor on all our
15 parts. Part is lack of competitiveness in certain areas
16 of our community, whether it's our Congressional
17 Districts or whatever.

18 When you have a hundred thousand
19 differential in voter registration between two major
20 parties, yet you have packed into two districts an
21 excess number of Hispanics, which, frankly, relates to
22 an excess number of Democrats, and leave one or maybe
23 two somewhere in there sort of closer, and you've got
24 four more packed the other direction, it doesn't make
25 for much interest in politics, as it were, what I relate

1 to the political process.

2 Why do I want to get involved in being
3 involved in the Congressional race for this part or my
4 part of the state if it's a foregone conclusion what the
5 results will be because of the way the political
6 districts are configured? What is the purpose?

7 And when we have that type of attitude,
8 and that's the, that's the incentive created by what I
9 perceive as your presently draft political districts,
10 there's disincentive to be involved because of the
11 disparity in the competitiveness, or lack of
12 competitiveness, disparity created by it.

13 I think the whole object of what we're
14 about here is to get people involved in the political
15 process, to get people registered to vote, people to
16 care and understand that every that vote counts,
17 candidates should be out, candidates, good candidates,
18 with experience in their background, interest, that have
19 an opportunity to have, to make a difference, even if
20 they don't win, to run a good race and somebody that has
21 some influence on the outcome of what our society is
22 about and how to function in the future. These are
23 things we're really talking about when doing the
24 redistricting process.

25 If we don't create this competitiveness,

1 all this community of interest is for not because it
2 doesn't make any difference, we don't have anybody
3 involved. Without the competitiveness, which is taken
4 away when you pack districts, as I perceive packed in
5 order to get communities of interest is what I'm talking
6 about, kind of going around in a circle, aren't we?
7 It's a very difficult task. There's a way to do it. I
8 think the idea is the competitiveness aspect be put to
9 an end, see where all the communities of interest are,
10 geographic lines as it is set out.

11 Now let's talk about what we need to do to
12 change this, create the last element necessary, that's
13 the competitiveness.

14 We can start. That's where I want to talk
15 about Yuma County and my good friends from La Paz,
16 despite they filed a petition and divided Yuma County in
17 1982, effective 1983, the first time that's been done in
18 the United States of America since 1988 in Wyoming that
19 I'm aware of. I wrote opinions in Yuma County as far as
20 what happens when you split a tax base. I was the
21 County Attorney for Yuma County, have a feel for the
22 geography of Yuma County.

23 I do remember La Paz, Arizona, was the
24 original county seat of the territory of the County of
25 Yuma, one of the original four territorial counties in

1 the Territories of Arizona.

2 Be that as it may, we have a lot of
3 interest with us, starting Congressional District G,
4 making adjustments, bringing La Paz County down into G.
5 It's a suggestion, pick up what some people seem to
6 believe is a river issue. I don't think there are any
7 issues left on the river except who gets how much water.
8 That won't have anything to do with Congress. There are
9 a lot of irrigation districts, cities, counties,
10 districts. Most have been resolved at this late date.
11 The only issue is whether they'll keep all the
12 undeveloped Indian water, 190 acre feet. The only issue
13 left is when do the Indians get it.

14 La Paz has a lot of historical and present
15 interest with Yuma County. It would be a start to
16 unpack G. You say why would you as a Democrat do that?
17 I think I explained that. I think the whole state is
18 important. I have some good Republican friends here.
19 If my friends in the Republican party are not strong,
20 that makes me weak. Without competition and interest,
21 my party is lost. That's the same with all areas,
22 they're related from geographic subdivisions in Arizona.
23 Let's start there. I have suggested, you know, that
24 picks up a little of the river area, covers what is left
25 on the border.

1 Go all the way to Santa Cruz, Cochise. I
2 don't mean to speak for my sister counties there, they
3 have an affinity historically for being associated with
4 other folks. We have an affinity of interest, I am
5 aware, at one point in time with a Congressional
6 District, I looked at, across the bottom part of the
7 state, all the Sonoran Desert, and all, and the border,
8 and it -- I don't know what that does to the other
9 statistics, but some things, adjustments to be made I
10 think quite you could easily reconfigure these and take
11 in constant competitiveness.

12 I don't have a problem picking up
13 Republicans in the district. I have a lot of good
14 friends in that party. I want them to be reasonably
15 strong because that gets me off my butt and gets me out
16 working and to do a good job and get everyone registered
17 up over 50 percent.

18 Every vote counts.

19 If we fail in that, all redistricting is
20 unimportant. It really is. Because that's what it all
21 is about.

22 How do we get people involved in the
23 political process? We set these guidelines. But if we
24 don't pull them all together, and leave one of them out,
25 we're left with 10 more years of six guaranteed

1 Republican Congressmen with only a hundred thousand
2 differential in voter registration in state out of three
3 and a half, four million people, and it doesn't make any
4 sense. What about my good Hispanic friends, the
5 Hispanic Congressmen who are prime, probably going to be
6 Democrats, six others, and, you know, the rest of the
7 state even more? If no competitiveness, they have their
8 two, the others have six, it's not related to population
9 at all.

10 My county happens to be fifty-fifty
11 Hispanic, non-Hispanic. We all live together, friends,
12 like the Vice Chairman and I here. We all are in the
13 ship together regardless of what political party. We
14 all know the ground rules, all play the game together.

15 Nobody likes to watch a game that is
16 one-sided, regardless of what side you are on. And
17 that's what I'm afraid has happened here.

18 No matter how you do it, there's been a
19 number of maps presented to you on that, and I don't
20 know what the problems are. I haven't been sitting in
21 on meetings. I'm certain there are several maps that
22 come close to accomplishing at least the competitiveness
23 of which I speak. Whether or not they fill in the rest
24 of the problem you have with that, I'm not sure. I
25 doubt they are perfect. Somewhere in that mess of

1 eight, 10, 12 maps, I know you received from various
2 organizations, I'm certain there is something in there
3 that will help make these adjustments.

4 I don't -- adversity and competition
5 builds character. Without it, it builds laziness and we
6 don't all go to the game, do we? We go to something
7 else. That concerns me. That truly concerns me. And
8 that's what will happen if we leave it the way it is.

9 I think you know that. I know it, and
10 everybody in the room knows it.

11 I don't say this in a derogatory or
12 critical fashion. That's the thing I observe about the
13 entire fashion, whether we go all the way up the river,
14 I have no reference. I, like my buddies from old Yuma
15 County, we don't have a lot in common. You heard from
16 my buddies. We can make suggestions, make a few
17 comments that interfere -- if you looked at the history,
18 the detail La Paz County detail, you'll see where the
19 adjustments could be made they ask about.

20 It's unfair for me to speak about it.
21 I'll probably end up doing it before it's over.

22 Look north to the great reservation. You
23 can see a little difference between the strip, 14 miles
24 of the Colorado River, a strip north of Parker,
25 different than Parker Valley and Bouse and Wenden and

1 Salome and Quartzsite and Ehrenberg. They are
2 agriculture areas, a little different people. Folks up
3 on that strip north of KRIT, entrepreneurs, a lot of
4 people from the coast, people come in, own property
5 there, businesses, are more related to recreation, more
6 related to a little different environment. They feed
7 off each other, don't get strong. They are part of the
8 community, related to La Paz, as you would have. If
9 Mr. Edey would tell you that is wrong, I'd yield to
10 that. I've stuck my nose someplace wrong. I have a bad
11 habit of that.

12 Same out in Yuma County. Everybody wants
13 to be intact. Yuma County. You've done that. I
14 really, all of us appreciate that.

15 Are there areas in eastern Yuma County? I
16 don't know. It's pretty thin pickens out there.

17 You know, you have Dateland, there might
18 be eight, 10 people there. North of Dateland, 20.
19 North of Dateland, there's an El Camino Market, stand
20 around there at 5:00 o'clock, pick up a six-pack after
21 work. Wintertime, it's busy, lettuce picking time,
22 tarry as they are cutting lettuce, see a few people. Go
23 up to Hot Springs, some shrimp farms up on the county
24 lines, maybe 20, 30 people up there. Not much out
25 there.

1 If you look on a map, geographically old
2 Yuma County was split, La Paz and Yuma County. That
3 line, it wasn't accident. You didn't go out and survey
4 a line, split a line. Yuma Regional Medical Center,
5 Yuma Hospital, the District One boundary line.

6 Back in '58, 1958, the Yuma Hospital
7 District, in '58 it was created. That was created by a
8 split in the county, a good, geographic place to use,
9 already --

10 You'll also, if you look at that map, see
11 a piece, don't know how big a piece, a square on east
12 Yuma County, over by the interstate, cut out of the
13 district. I never understood why that don't show on any
14 maps. There is one that shows that. It hits Hot
15 Springs along the river, old highway Phoenix River.
16 Along the River, the south side of Gilespeie Dam --

17 CHAIRMAN LYNN: Mr. Smith, you've gone 15
18 minutes.

19 MR. SMITH: Sorry.

20 CHAIRMAN MANN: We asked you to try to go
21 three. If you have more to tell us, let us go through
22 the list and we'll have you back. We're happy to hear
23 you once we do that.

24 MR. SMITH: Fine. Thank you. I
25 apologize, unless there are questions.

1 CHAIRMAN LYNN: Ms. Hauser?

2 MS. HAUSER: I just had one question for
3 you.

4 Obviously, you made very eloquent remarks
5 with respect to competitiveness. One of the things
6 proposition 106 requires the Commission to do is comply
7 with the US Constitution and Voting Rights Act. I
8 wondered if you could comment, briefly, on the
9 suggestions that you are making with respect to the
10 proposed Congressional District G which you
11 characterized as having been packed.

12 It is 45 percent Hispanic voting age
13 population.

14 MR. SMITH: Uh-huh.

15 MS. HAUSER: A concern would be that
16 making any kinds of changes might cause a problem with
17 respect to retrogression in that particular area and a
18 problem under the Voting Rights Act. I wondered if you
19 could comment on that, as far as other criteria,
20 including competitiveness. They are things the
21 Commission should do insofar as practicable in
22 particular with competitiveness so as not to be to
23 significant to other factors. So, as with many things,
24 it's a balancing act: Compliance with the Voting Rights
25 Act, avoiding retrogression and vote dilution are things

1 that are mandatory.

2 Again, I'm wondering if you have an
3 opinion with respect to the impact of the change you
4 propose.

5 MR. SMITH: My personal opinion, that's
6 all you do. You have a long way to go before you get to
7 retrogression in that district, quite frankly, where we
8 balance out all population throughout the state and take
9 a look at it. You -- I don't think it takes 45 percent
10 of some ethnic group to guarantee a seat in Congress.
11 You are taking in -- have to remember, 35,000 people on
12 the Tohono O'odham Reservation. You have a number of
13 other minorities in there, too. And --

14 Don't misunderstand me. I represent
15 minorities, primarily. But you have a long time to get
16 to retrogression.

17 I think people are overreacting to that.

18 What they are doing to avoid it, react to
19 it, react, overreacting to it. It's a tough balancing
20 act you have to make.

21 Give me 45 percent of one group, let me
22 show you what I can do with it in a campaign or a race.
23 You know, it's --

24 I don't have anything else.

25 CHAIRMAN LYNN: Thank you. Appreciate it.

1 Next speaker, Gene Fisher.

2 Mr. Fisher, thank you. Mr. Fisher will be
3 followed by Mayor Marilyn Young.

4 MR. FISHER: My name is Gene Fisher,
5 G E N E, F I S H E R.

6 I think this is an incredible goal, what
7 you've had to do.

8 La Paz thinks you should tweak it so it
9 gets better. I'd like to talk about that tonight.

10 Four counties have the same number of
11 Legislative Districts as did the Legislature in it's
12 redistricting. The way now, nine counties are reduced
13 in the number of Legislative Districts within the
14 county. You are left, left with counties that have
15 increased. Yuma County is the second largest increased
16 one. La Paz is the second smallest in the state,
17 increased by one. What I propose tonight is you had
18 shown you can in fact get to plus or minus of almost
19 exactly no deviation.

20 Chairman Lynn, when in Havasu, one of the
21 first statements made by the Legislature when it divided
22 the state up, plus or minus three percent. You felt as
23 a committee, felt you'd get within one or less. I think
24 you've proven you've done that. I think now you can
25 step back and say we improved what we've done to get

1 away from numbers just a hair.

2 What I submit is if you put all of La Paz
3 with Yuma, you will be very, very, very close to the
4 plus five percent. And if you need reasons, the Justice
5 Department allows plus five percent deviation. If you
6 need reasons why you do what you do, there are three
7 tribes within that region, the Colorado River Indian
8 Tribe, Cocopans, and have the Quechans. You can make an
9 incredibly strong case why you should be putting Yuma
10 and La Paz together, even though you deviate plus or
11 minus five percent, by two or three hundred folks that
12 are incredibly close. It's doable. It's all our county
13 needs and for you to take care of our issues with
14 Quartzsite. I'm sure that's an unintended consequence
15 of this, easily remedied. I say this fix isn't
16 intended. Deal with numbers. It's an incredible job.

17 CHAIRMAN LYNN: Mr. Fisher, one question.
18 I don't want interrupt.

19 MR. FISHER: That's the proposal I have.

20 CHAIRMAN LYNN: I want to talk about
21 Justice allowing up to five percent. Historically
22 that's been the phrase in various places around the
23 country when they approved a plan. Because Proposition
24 106 elevates the Legislative redistricting commitments
25 to the same level as Congressional, there is an opinion

1 that has been expressed that we're going to be held to
2 a higher standard, and, in fact, very close to the same
3 standard as we are held to with respect to Congressional
4 apportionment, meaning it has to be as nearly equal as
5 possible, and that would now be a state mandate as
6 opposed to federal mandate. Do you have an opinion
7 about that?

8 MR. FISHER: I should have been aware of
9 that, wasn't aware of it. I have an opinion about it.

10 CHAIRMAN LYNN: Put it on the record.

11 COMMISSIONER ELDER: Want it printed?

12 MR. FISHER: I submit the Justice
13 Department will still be looking at does it seem
14 reasonable and, more importantly, who will object. What
15 I proposed will not draw a challenge from those within
16 the State of Arizona. You could get letters from the
17 Quechan, letters from the KRIT supporting it, and I will
18 tell you it's done.

19 CHAIRMAN LYNN: It's interesting, because
20 those particular tribes have been nonparticipatory to
21 date in terms of our interactions. And we've had two
22 specific meetings with Inter Tribal Council. Those
23 tribes have been present and not communicated in any
24 overt way about their desire. If there is anything you
25 could do, that would be useful.

1 MR. FISHER: I believe that will be
2 forthcoming. Certainly with the KRIT I know that will
3 be true.

4 Generally you get comments from people
5 when they have a problem and not when everything is
6 great. So I don't know, I'm certainly not trying to say
7 the Quechan and KRITS are saying "Great." At the very
8 least, it appears they are okay with this plan. If you
9 don't get a letter of support from them on the plan, if
10 letters are not forthcoming, I withdraw the suggestion.

11 CHAIRMAN LYNN: We'd love to have them.

12 Mr. Elder.

13 COMMISSIONER ELDER: I have a question.

14 It may be philosophical.

15 If we get advice from counsel, and they
16 say it's two percent is what we think DOJ will approve,
17 how much or what risk should we take, you know, do we
18 want to try five percent, knowing that DOJ may kick it
19 back and now we have no Legislative Districts for the
20 next election?

21 MR. FISHER: I think, as a suggest, if you
22 are going to talk with DOJ, that you test that balloon,
23 see if it's going to fly, get comments from them as you
24 work through the process. If they say "No way," then
25 you have to do what you have to do. I don't believe

1 that's what they'll say.

2 CHAIRMAN LYNN: Mr. Elder may have a
3 different take. I'm not worried about DOJ saying "No."
4 It's Proposition 106 as written which raises the
5 standard, that it's under state law, state law, the
6 State Constitution 106 as amended, that we are held to a
7 higher standard in Legislative redistricting with
8 respect to population. That's the potential challenge.

9 MR. FISHER: Chairman Lynn, who do you
10 suppose would challenge that?

11 CHAIRMAN LYNN: That's the key.

12 COMMISSIONER MINKOFF: I think it becomes
13 an issue in any challenge of a Legislative plan.
14 Department of Justice isn't going to care a bit at all.
15 It's not a federal issue. It's a state issue. But if
16 anyone wanted to challenge the plan for whatever reason,
17 they could look to that as one additional point to make
18 in filing their brief. If others are invalid but the
19 Court looked at that and found it was valid, it could
20 result in the whole plan being thrown out. I think
21 that's the concern you are hearing from us. We may be
22 held to a higher standard.

23 CHAIRMAN LYNN: Ms. Hauser has one.

24 MS. HAUSER: For the record, co-counsel
25 across the room, if you disagree, holler.

1 I want to state on the record a couple
2 statements. Department of Justice will not approve or
3 disapprove with respect to deviation. That is not in
4 fact an issue they look at. They are concerned only
5 with, because we're a Section Five preclearance state,
6 they will be looking to determine whether or not there
7 is retrogression, whether or not there's essentially
8 been a moving backwards with respect to minority
9 representation. They will not look at the population
10 issue. That is for others to consider.

11 MR. RIVERA: One other aspect you have to
12 remember: Deviations, they looked at it 10 years ago,
13 before the modern of age computers and changes to debate
14 rapidly. Changes of debate were not around. Federal
15 criteria may be more diligent at this time.

16 MR. FISHER: Guidelines published to date
17 using plus minor five percent, that's from the Attorney
18 General's Office.

19 CHAIRMAN LYNN: Understand that we're
20 trying to be as exacting in this process as both
21 technology and ability to be exact will allow. To the
22 extent we have competing interests, which is, if you
23 look at the criteria shown on the Power Point
24 presentation, all those are is competing interests. To
25 the extent there are competing interests, we'll do our

1 best to attempt to put a plan together to at least make
2 them explainable, to your point earlier. If there is
3 deviation that we feel stretches the limit which is at
4 some point problematic, certainly if we believe strongly
5 it does more good than harm to try to press that point,
6 we'll try to press that point. There are some limits,
7 obviously, out of our comfort zone. Some of the
8 suggestions you think may draw back into that area we
9 might be able to give consideration.

10 MR. SMITH: Chairman Lynn, that's what
11 I've hoped to have happen here. I didn't expect to make
12 the sale at the first offer but to give you time to
13 think about it, start thinking about the plusses, the
14 suggestions that I made. It may make sense later on to
15 deviate to five percent.

16 CHAIRMAN LYNN: We'll need a three-day
17 right of rescission.

18 MR. FISHER: I'd be comfortable with that.

19 CHAIRMAN LYNN: Always good to see you.
20 Thank you very much for coming.

21 We traditionally take a break. In
22 deference to everybody here, there are four more, five
23 more speaker slips. We'll see if we can press through
24 those, get everybody home at a reasonable hour.

25 I'll ask the Mayor, The Honorable Mayor of

1 City Yuma, Marilyn Young. Next after that, Robert
2 Cannell.

3 MS. YOUNG: Thank you, Mr. Chairman,
4 Members of the Commission. We welcome you back to the
5 Yuma Paradise State of Arizona.

6 Let me -- one statement I'd like to make
7 in support of my friends to the north and south,
8 Quartzsite, back with the county of Yuma. A
9 Congressional District is like Yuma. The reason for
10 coming up, the reason you say when here before is you
11 listened to Yuma County, listened to the County
12 community and said "Leave us alone" and you've done
13 that. And we thank you very much.

14 CHAIRMAN LYNN: Thank you, Madam Mayor.
15 At least we got some right.

16 Next speaker is Robert Cannell.

17 REPRESENTATIVE CANNELL: Robert Cannell,
18 C A N N E L L, State Representative of this district.

19 I just wanted to applaud you for all your
20 efforts. It's a complex situation.

21 The only thoughts I have, before carving
22 up east Yuma districts, Herb Guerther is in this
23 district. Don't cut that part out of the district.

24 In support of keeping La Paz and Yuma
25 together, there are a lot of rules. If you move

1 Quartzsite, Salome, Wenden, and Boule, these people lose
2 a lot of impact. Not that they have tremendous impact
3 now, they are small towns, but they are precious to us.
4 Bob McClendon and others have set examples for
5 Representatives. It doesn't make sense to follow the
6 law one way, disenfranchise people, and say they're
7 supposed to be enfranchising them.

8 Anyway, keep the people together as
9 voters. They're better represented. That's all I had
10 to say.

11 MS. HAUSER: Mr. Cannell, I wanted to
12 clarify one thing for the record.

13 REPRESENTATIVE CANNELL: And for the
14 record, it's Representative Cannell.

15 MS. HAUSER: Appreciating the comments
16 about Herb Guerther, I know him. He's a terrific
17 individual. But to state for the record, the Commission
18 is not allowed to consider the residences of any
19 incumbents. They will have to disregard that
20 information.

21 Thank you for your comments.

22 A VOICE: Good try, Bob.

23 CHAIRMAN LYNN: You know we did have
24 somebody speaking at a public hearing in Phoenix that
25 tried to read the address of an incumbent into the

1 record. Mr. Rivera was kind enough to jump over the
2 table and stop him mid-sentence.

3 MR. RIVERA: He was my ex-partner.

4 CHAIRMAN LYNN: But we do appreciate that.
5 And thank you for your comments.

6 Two more slips left.

7 If you've not turned one in and wish to
8 speak, now is a good time to do so.

9 The next speaker is Dennis, Mr. Booth,
10 followed by Lucy Slipp.

11 MR. BOOTH: Dennis Booth, B O O T H.

12 I come tonight to thank you for doing a
13 lot of hard work. I appreciate it and appreciate the
14 chance to speak.

15 I'm active in party politics in Yuma
16 County. Tonight I come as a businessman, a member of
17 the community, because I think the most critical
18 elements of this strategy you are talking about is
19 communities of interest.

20 Nothing raises the ire of the voters in
21 Yuma County much more than those who would fight against
22 the agricultural community or that represents half of
23 the locally economy.

24 I believe the County Board of Supervisors
25 are represented by many good Democrats and Republicans,

1 one Republican.

2 A VOICE: A good Republican.

3 MR. BOOTH: They are aware how much
4 interest brings everyone to the table when you negotiate
5 what is best for the community. I encourage you to make
6 certain we continue in that vein.

7 Look at the politics of it. We
8 Republicans in Yuma County are distinct in numbers. Are
9 numbers changing? No. We've been in this situation for
10 years. Ideally we'd like to have more competitive block
11 voting. Herb Guerther, a Democratic Senator, speaks
12 loudly for Yuma County agriculture when we need him to.
13 That's a common interest I believe brings people to the
14 table, gets them to register to vote and vote more so
15 than any other reason. It's what inspires fever in
16 everyone.

17 We had good people from La Paz County
18 speaking. There was some discussion about what the
19 vested interest of Dateland and Hyder might be. It's an
20 agra business community very much intertwined with Yuma
21 County. I'd not want see them split from us. Their
22 children, the high school, Antelope High School, is very
23 much part of the larger community. Ideally I'd also say
24 somehow the Congressional District which went along the
25 Colorado River, it would be excellent for a community of

1 interest. Not that I want that, I underline, to change
2 what any other communities of interest are.

3 I will suggest to you that rural Arizona
4 is in a battle in many ways for resources of this state.

5 Water is the life blood, the future growth
6 potential, as we see it. Those along the Colorado River
7 have common interest that way, agricultural up the
8 river. Fortunately the US Congress does have something
9 to say about long-term water rights.

10 I'd like to have you at least consider
11 that possibility of the Colorado River Congressional
12 District.

13 Thank you very much for your time.

14 Thank you.

15 CHAIRMAN LYNN: Thank you, Mr. Booth.

16 MR. BOOTH: Any questions?

17 CHAIRMAN LYNN: Again, the last slip I
18 have, the last speaker submitted slip, County Supervisor
19 Lucy Shipp.

20 SUPERVISOR SHIPP: Lucy Shipp, L U C Y,
21 S H I P P.

22 I do serve on the Yuma County of Board
23 Supervisors. Let me make it clear I'm only speaking on
24 behalf of myself. The Board has not taken any action on
25 the board of redistricting. My comments are mine alone.

1 Thank you for coming back down. It's
2 super to have you down.

3 Thank you for the web page. I don't know
4 who thank. I click on that, zoom we're in. They don't
5 print real well, but be that as it may, I thank the
6 Webmaster. When I send an e-mail, 24 hours later I have
7 a response from the Webmaster. I feel I'm being heard.

8 CHAIRMAN LYNN: For the record, that's Tim
9 Johnson. Thank you for that.

10 COMMISSIONER MINKOFF: We'll be sure to
11 let him know.

12 SUPERVISOR SHIP: I didn't know.

13 MS. HAUSER: I'd also note, it's thanks to
14 Maricopa. Tim is an employee of the Maricopa County
15 Elections Department. He's been loaned to us through an
16 Intergovernmental Agreement.

17 SUPERVISOR SHIP: I appreciate hearing
18 e-mail is received and has gone into the proper
19 channels.

20 On Legislative channels, you heard, before
21 you heard us, there is a unanimous voice: Leave Yuma
22 County as a unit. You've done that both ways. I really
23 insist you consider keeping us, Yuma County, as a whole.

24 As Dennis just said, eastern Yuma County
25 is a major part of Yuma County, part of the school

1 district, our 4 H, the agricultural community. It isn't
2 out in the boonies. It's part of our heart of Yuma
3 County. To split off part of that would be very, very
4 unfortunate. Again, it's a rural area. If you take off
5 a huge hunk -- I'd ask you to pursue what the Supervisor
6 was referring to. I talked to Cliff Edey. He's
7 smiling. Let's see if can't go for using all Yuma, La
8 Paz County, as a Legislative District. If I've done
9 that right, I'm showing the deviation at 4.68 percent.
10 I don't have it over five percent. Maybe I don't have
11 that right. But if you are talking community of
12 interest, talking the folks that want you to do it,
13 you'll get a hundred percent of Yuma and La Paz County
14 to make us a solid unit as a Legislative District.

15 We were a county. We're still joined at
16 the hip. They're our neighbors. And we'd like it very
17 much to have that be our Legislative District.

18 I know that's stretching it. Go back to
19 the numbers. If I'm right, it's still under five
20 percent deviation. I gamble you to run that, if you
21 feel you can.

22 On the Congressional District, I know
23 there's talk of a river district vs. a border district.
24 When here before, I spoke in favor of a border district.
25 I'll do that again. The river district to me, one, is

1 critical importance, water. When you do the numbers, I
2 think it will show that that river district, you need so
3 many people, populous from Maricopa County, we end up
4 being carried by someone from Maricopa County and it
5 isn't going to be the type of local river water person
6 we're looking for. I don't think it will happen with a
7 Maricopa County district. I feel strongly we're better
8 off around the border and urges you look to the federal
9 arena as our concerns. We have border issues. It has
10 to do with NAFTA, has to do with the ports, trucks
11 crossing, what do you do with illegal immigration, the
12 causes, ports, the medical care and border patrol. Our
13 issues are border issues. We also share issues of
14 military bases, MCSA Yuma Proving Ground, Davis Monthan,
15 they need to be in that area on the Congressional level.
16 So for those reasons, I strongly support leaving us as a
17 border Congressional District.

18 Now if you shift so La Paz joins us and
19 part of Pinal goes somewhere else, and I don't know what
20 you heard from Nogales when we were down there, do they
21 approve being split or do we want to move that line over
22 and all be in place? I don't know what you heard down
23 there.

24 CHAIRMAN LYNN: They rather like it the
25 way it is in general terms.

1 SUPERVISOR SHIPP: Split, okay. If
2 talking fourths, because many in Yuma, Douglas, Nogales,
3 the strength of the Congressional District and that, a
4 person to carry the message to Washington on the border.

5 CHAIRMAN LYNN: Cochise, if Douglas were
6 to take the whole county, what that creates is more of a
7 population problem in terms of the southern part of
8 state.

9 Again, it's compensating balances.

10 SUPERVISOR SHIP: I'd like to say I'm so
11 pleased, it seems as though you heard us, you've done
12 what you heard at the previous meeting. I really
13 appreciate that.

14 Let me ask you this. I know you will go
15 back and do some changes. Don't mess us up. You've
16 done right by us. Please leave us alone, now.

17 With that, I'll answer any questions.

18 CHAIRMAN LYNN: Comments or questions for
19 Supervisor Shipp?

20 Ms. Shipp, thank you very much for coming.
21 We appreciate you hosting us this evening as well.

22 Other members of the public wishing to be
23 heard, either those spoken or those that wish to speak?

24 Let me take the young lady that has not
25 been heard and then go back to those who have spoken.

1 Turn that in and we'll get to you.

2 MS. ULMER: U L M E R, Theresa Ulmer. I'm
3 a resident in Yuma.

4 First I wanted to comment on the
5 Congressional Districts. I know the comments regarding
6 the Hopis. I find it respectful you've taken them into
7 your considerations. I don't think any could find if
8 they wanted to be excluded a way to have chosen to
9 express that. I think that's a very honorable way
10 you've honored it to this point and hopefully will
11 continue to do so.

12 I also agree with the border districting
13 with Yuma County. I think it's very important that we
14 have someone representing that area that understands the
15 entire area along the border. So that looks very
16 promising.

17 On the Legislative District map, I'll echo
18 what everyone is saying on La Paz County. I think as
19 rural areas, it's important those interests are kept
20 together. They have special issues and need to be
21 addressed. And hopefully that might be something that
22 can be worked out with the numbers.

23 I do have one question. I don't know if
24 it's something easily answered.

25 I'm curious what efforts have been taken

1 to really look at that competitiveness? What is the
2 criteria that I believe Mr. Smith was referring to, the
3 lack of competitiveness? I was curious if someone could
4 answer that.

5 CHAIRMAN LYNN: We've been going through
6 an extensive review process of draft districts, using
7 the variety of methodologies. One, a simple way of
8 looking at it, the voter registration differential, and
9 perhaps to look at some voting history with respect to
10 how a district may have voted in the past.

11 There are, are more complex criteria used
12 to judge competitiveness, some of which we're employing
13 as well, beyond the quick and easy way of looking at the
14 competitiveness issue. And all of those tests are being
15 run so that we will, when we get back together in
16 October to finally make adjustments in the map, not only
17 for geographic changes which we have heard about but
18 also competitiveness changes we're committed to try to
19 do, all those analyses will be done and we will
20 understand the nuances of competition.

21 Competition, as you know, is not just a
22 matter of registration, it's a matter of what has been
23 done traditionally, it's a matter of history of
24 various -- not only various individual races for office,
25 also issues decided by the public over the past that

1 might lend us -- might lend some idea of how they might
2 predictively vote in the future. We're also utilizing a
3 methodology called Judge It.

4 If you look at the formula, it's well
5 beyond my math capabilities to put it on paper, but it
6 is a fairly complete formula by which you can take a
7 look at a variety of factors and predict the outcome of
8 elections based on those factors.

9 MS. ULMER: Are special interests in any
10 certain priority of order, minority groups, percentages,
11 of those at the bottom, Democratic, Republican groups,
12 in any order, the way listed or --

13 CHAIRMAN LYNN: Just the way the Census is
14 listed, Census data way comes out.

15 Doug, want to answer it?

16 MR. JOHNSON: I can answer it. We started
17 the process with only demographic data, started the
18 spread sheets with demographic data, later incorporated
19 voter registration to maintain continuity.

20 MS. ULMER: You'll have more information
21 on the website?

22 CHAIRMAN LYNN: Yes. As more information
23 is developed, it will make its way to the website as
24 soon as presented to the Commission.

25 MS. ULMER: Thank you.

1 CHAIRMAN LYNN: Ms. Ulmer, if you might.

2 COMMISSIONER ELDER: Yes, Ms. Ulmer, what
3 I'm looking for in almost all districts is what is the
4 glue that holds you together.

5 We've heard water, heard agriculture,
6 referring to Legislative Districts, now what other
7 things or elements hold the community or community of
8 interests together between La Paz and --

9 MS. ULMER: I think health care issues are
10 very important.

11 COMMISSIONER ELDER: That span both
12 counties, one health care delivery system?

13 MS. ULMER: Issues are similar. What they
14 are facing, we're facing, are similar issues. I'm not
15 knowledgeable to tell you beyond that. What I know is
16 rather general. It's something Representative Cannell
17 is working hard to tell us on issues regarding health
18 care, something they're struggling with as well.

19 COMMISSIONER ELDER: The Mayor of
20 Quartzsite indicated their city has grow 1.2 million, or
21 something, during the fine winter season down here.
22 Also, you see tremendous areas in Yuma with the same
23 influx of winter visitors. Tourism, RVism, it's
24 something you both deal with together or as a separate
25 element?

1 MS. ULMER: I think the similarities are
2 there, the burden on infrastructure, positive, negatives
3 as well. We have some of the same issues as well.

4 I've been through Quartzsite in the middle
5 of winter, a couple streets and a lot of rocks. I love
6 the town.

7 COMMISSIONER ELDER: You meant summer.

8 MS. ULMER: Yes. I had it backwards.
9 Similar interests.

10 Mentioning border issues, immigration, I
11 don't know if tourism, industry, if it's anything like
12 ours, of course, a lot of migrants are there to fill
13 tourism positions. I'm sure there are a lot of
14 commonalities.

15 COMMISSIONER ELDER: Thank you.

16 SUPERVISOR SHIPP: I want to weigh in,
17 answer Mr. Huntwork's question. On Arizona Western
18 College District, Yuma, La Paz County, they are members
19 of the Arizona Western College District.

20 CHAIRMAN LYNN: Thank you very much.

21 Two gentleman indicated -- three indicated
22 they wanted to speak again now for.

23 Before we get ready for another round, let
24 me ask you gentlemen to come up, restate your name,
25 again, share what you want. We'll start with Mr. Holm

1 who I think spoke first, in the order.

2 MR. HOLM: Thank you, Chairman Lynn,

3 H O L M.

4 Do I need to spell David?

5 I did wanted bring up a couple points, one
6 about Arizona Western College. I taught at Arizona
7 western College, am a graduate of Arizona Western
8 College. Every year the tax bill comes out, right on
9 the tax bill, I pay taxes for the Arizona Western
10 Colleges.

11 SUPERVISOR SHIPP: Yes, you would.

12 MR. HOLM: A number of people talked about
13 keeping school districts together. The school district
14 is a part of Yuma.

15 The other thing is I want tell you a
16 little bit about the history of Bouse. Probably most of
17 you have never heard this. Bouse sits in the middle of
18 La Paz County. Bouse has the oldest Mercantile market.
19 This business has been in constant operation since
20 before the highway was there, highway 72. It almost
21 sits on top of Highway 72 because it was there before
22 the highway. There's hardly room to park in front of
23 it. It's been in business before the old stage coach,
24 before the Indian compound in Parker. We had general
25 Patton there in World War II. This is where the tank

1 Corps for the United States train was, in Bouse,
2 Arizona. Some of the biggest Manganese mines there,
3 biggest gold mines in the world. Bouse is an extremely
4 old community, has been there since before Arizona was a
5 state. And you are going to try and now take us and put
6 us with the nuevo rich, recent immigrants up in Mohave
7 County. You are going to take one of the oldest towns
8 in the state and place it with some of the newest, and
9 we have no interest in common, none whatsoever. We wish
10 to remain with Yuma County.

11 Thank you.

12 CHAIRMAN LYNN: Thank you.

13 Mayor Michel.

14 MAYOR MICHEL: Thank you, Chairman, and
15 Commissioners.

16 He's right about Bouse, also not quite the
17 oldest. Quartzsite was first founded in 1879. Getting
18 pretty close to the oldest. Elevation is 879. Funny
19 how match the numbers that way.

20 Anyway, General George Patton also came to
21 Quartzsite to allow access to part of the Boston
22 Printing Corps. Troops were taught to fly there and
23 then ferried in aircraft to Europe.

24 We have a lot of history. You wouldn't
25 know what we have in common with Yuma. There's a lot of

1 tourism. That's a major part.

2 Eastern Yuma, the city of, is loaded out
3 in the foothills with snow birds, as we call them. I
4 know, if you'd call the snow birds, you think snow bird
5 season, but you can't hunt them. Sorry about that.

6 We have the snow birds, too. As I
7 mentioned before, 1.8 million. That's a lot of snow
8 birds.

9 We depend upon that tourism for our sales
10 tax. This is how we run our town. Our town does not
11 receive one cent, per se, of real estate taxes. That
12 goes to the county. They distribute back to us a small
13 amount in our fire district and our school district and
14 partially with the sheriff department and deputies
15 there. That's all we see with taxes.

16 La Paz County is an agricultural district.
17 Ehrenberg, Parker, Poston, Bouse, et cetera, it's all
18 agriculture. This is the basis of our income. We have
19 itinerant farm laborers that come up from Mexico, work
20 there, spend a lot of their money in our county. This
21 is one of the considerations that Walmart is making in
22 the Town of Quartzsite. They know money is there to be
23 made, not just us, itinerant farm workers. If you want
24 to see it, go to Walmart and you can see it, if you can
25 get in the store.

1 We need to stay together with Yuma. I
2 don't know how many more meetings you plan on having.
3 We would like to see you come to La Paz County. Let us
4 know. You know, we're on the map and we'd like to
5 invite you to a meeting we're holding in the council
6 chambers, to our Quartzsite chambers, which are larger
7 than this, accommodate more people.

8 CHAIRMAN LYNN: Thank you.

9 We'll take Supervisor Edey, then
10 Mr. Wooddell.

11 SUPERVISOR EDEY: I looked at the numbers,
12 of the big dissimilarity, and it's less than five
13 percent. It shows it's within five percent.

14 I understand it's not biggest the
15 criteria. I.

16 Understand your concern. We waited for
17 Supervisor Fisher.

18 On the issue to the communities like we
19 have, we like have commonalities, and it seems like it's
20 worth being weighed in, testing the water, and giving a
21 good fight. We'd like very much if you'd make that
22 attempt.

23 Agriculture, 45, 48 percent our community
24 is like Yuma. A lot of issues work parallel. As much
25 as we split apart and wonder why a couple times, we

1 still have very a good match, and I like it that they'll
2 keep it that way.

3 CHAIRMAN LYNN: Thank you, Mr. Edey.

4 Mr. Woodell and Busby.

5 MR. WOODDELL: Mr. Chairman and
6 Commissioners, Vice Chairman Minkoff, you mentioned
7 twice during the hearing you could not make the La Paz
8 County and Yuma County numbers work. Could you explain
9 that?

10 COMMISSIONER MINKOFF: Yes.

11 Now, the ideal population for a
12 Legislative District is approximately 171,000 people.
13 The courts have held in the past that they would for
14 good reason accept a deviation of plus or minus five
15 percent allowable people, plus or minus. If you look at
16 Proposition 106, the language in there uses the same
17 terms for the need for population equality for
18 Congressional and Legislative Districts.

19 The federal standard for Congressional
20 Districts is much, much stricter. As a of fact, if you
21 look at the 1990 population of the six Congressional
22 Districts created after that Census, there was one
23 person difference, and that's because the population of
24 Arizona wasn't divisible by six. There were three
25 people left over.

1 The population in the 2000 Census is
2 divisible by eight. It means we should come as close to
3 exactly equal population and partywise as Congressional
4 Districts as we possibly can.

5 There is a train of thought that says that
6 because the same language is used for Legislative
7 population as Congressional population, even though
8 federal courts do not required it, Proposition 106 may
9 have taken the federal standard and applied it to
10 Legislative Districts; therefore as great as 8,500,
11 people while the federal courts might allow the it,
12 state, they might not. But I'm not a lawyer. If you
13 guys want to weigh in on it, please do.

14 CHAIRMAN LYNN: Mr. Huntwork has a point.

15 COMMISSIONER MINKOFF: He is a lawyer.

16 COMMISSIONER HUNTWORK: I'm a lawyer, but
17 I want to ask a question of our lawyers not necessarily
18 to be answered right now.

19 I want to point out, the reason that we
20 have these public hearings is so that we can come and
21 listen to people and get new ideas.

22 At least in my mind, this is a new idea
23 and one I want to take very seriously, I think the
24 Commission wants to take very seriously. Proposition
25 106 places before us a number of mandatory criteria, one

1 of which is equal population, to the extent possible;
2 another is communities of interest, to the extent
3 possible; another is compact and contiguous. To those
4 who thought our attempt to recognize the concerns of
5 Hopis who expressed to us directly and in person just as
6 you are doing here, we weighed our compact criteria and
7 community of interest criterion. You are asking us to
8 way two criterion, one of which is equal population, the
9 other is community of interest. I would simply at this
10 point at least like acknowledge that is a very good
11 question and ask our counsel that they consider advising
12 us as soon as possible whether we have the flexibility
13 to take that into consideration.

14 MR. WOODDELL: I would support that,
15 rather than my suggestion, because I don't want to see
16 Yuma and La Paz County split in any which way. If you
17 at all can crunch the numbers and make them work, I
18 think if we're within the five percent, it's worth a
19 try.

20 CHAIRMAN LYNN: To Mr. Huntwork's point,
21 counsel will advise us as to what they think a safe
22 margin might be.

23 MR. WOODDELL: September 19th, La Paz
24 Count County Board of Supervisors is holding a meeting
25 on this. We'd invite any or all of you to attend and

1 maybe hear from what La Paz County people have to say.
2 The intent of the meeting I called was to get these
3 forms into the people's hands so they could -- so you
4 have more input into what you want.

5 I think it's clear tonight we want to stay
6 together. I hope -- it's your job, and I hope you can
7 do it.

8 CHAIRMAN LYNN: Thank you, Mr. Woodell.

9 COMMISSIONER ELDER: Mr. Woodell, we're
10 probably meeting within three, four days after that to
11 start giving direction to consultants on options,
12 alternatives, to see how they've tested competitiveness,
13 compactness, areas of interest, communities of interest.
14 If you stress when you hand out or get the comment
15 sheets to people at that meeting, if you try to turn
16 them as fast as possible, e-mail, express mail, or
17 something else, so it gets involved or integrated into
18 the process.

19 MR. WOODDELL: What I had in mind, I'm
20 kind of a computer nut, would it be okay if I took the
21 forms from the meeting and retyped it onto a submit form
22 on the e-mail, web page, or --

23 Would fax work?

24 CHAIRMAN LYNN: Fax is great.

25 MR. WOODDELL: Fax is terrific. We'll get

1 them into your hands immediately. Works for me.

2 (Off the record as reporter changes
3 paper.)

4 MR. BUSBY: Mr. Huntwork said the other
5 things I wanted to say. There are other criterion other
6 than population. That's all I was going to say. Try as
7 much as possible, look as close as possible, whatever
8 the wording is, and I would certainly hope that
9 Supervisor Gene Fish' position, you look at that
10 closely. If all else fails, remember one thing said
11 before splitting the Town of Quartzsite in half, in two,
12 that that is totally unacceptable. "We heard you."

13 CHAIRMAN LYNN: Appreciate it.

14 One other person is up.

15 This person should be familiar with
16 filling out a form before speaks. However, he didn't do
17 it. We'll take Mr. McLendon's comments.

18 Thank you --

19 CHAIRMAN LYNN: Say and spell your name
20 for the record.

21 SUPERVISOR McLENDON: I'd like to do that.

22 Bob McLendon, M c L E N D O N. Now that
23 I'm County Supervisor, there was previously a Supervisor
24 McClendon. It's kind of confusing sometimes.

25 I want to make one comment. I really

1 enjoyed what you had to say.

2 I think you could make more changes as you
3 go around the state.

4 I look at Legislative District W, and I
5 think you'll have a real problem there. It stretches
6 from Cochise County all the way up through the center of
7 the state.

8 I've been through this process at the
9 Legislature and know how difficult your job is, but you
10 are not going to be able to satisfy all criteria
11 exactly. Again I think you put very well the pressure
12 of community interests against population, and so forth.

13 You heard there was a lot of community of
14 interest between Yuma and La Paz Counties as far as
15 Legislative.

16 I was a Legislator for 18 years. For 18
17 years I was constantly a Representative of La Paz County
18 as well as Yuma County. Supervisors were together.
19 Agriculture interests are similar. There were
20 commonalities with the Colorado River, as far as what
21 happens there. Tourism is big with both counties. You
22 heard that also.

23 I think of Arizona Western College
24 District, and taxes were paid to citizens by both
25 counties.

1 I wanted to put my two cents in about
2 that.

3 I think our commonalities of interest
4 outweigh population numbers as far as importance are
5 concerned. And I hope you can take that into
6 consideration. If you have to make adjustments, take a
7 look at Kingman.

8 Thank you.

9 COMMISSIONER ELDER: And we have.

10 CHAIRMAN LYNN: Mr. McLendon, I've
11 appeared before you in my capacities a number of times
12 and been treated very well. I'm delighted to give you
13 the same treatment and have you here before us this
14 evening. Good to see you.

15 SUPERVISOR McLENDON: Thank you.

16 CHAIRMAN LYNN: Are there other members of
17 the public wishing to be heard this evening?

18 Ladies and gentlemen, what you've done is
19 important. You've given us a lot good information to
20 continue to work through various balancing acts we have
21 to deal with to make the map work in all of its eight
22 Congressional and 30 Legislative Districts. It's been
23 most helpful. We appreciate you very much being with us
24 and giving us information.

25 We'd ask if you have additional thoughts

1 along the way, continue to correspond with us through
2 the e-mail, through the fax, and other methodologies so
3 we can continue to get input as we move through the
4 process. And we're looking to have the maps tweaked,
5 changed, made better, by early in October. So that's
6 the time frame we're working with.

7 Thank you very much for coming.

8 Anything from counsel?

9 MS. HAUSER: No.

10 CHAIRMAN LYNN: From the consultants?

11 This meeting is adjourned.

12 (Whereupon, the meeting adjourned at
13 approximately 8:50 p.m.)

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2 STATE OF ARIZONA)
) ss.
3 COUNTY OF MARICOPA)

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5

6 BE IT KNOWN that the foregoing hearing was
7 taken before me, LISA A. NANCE, RPR, CCR, Certified
8 Court Reporter in and for the State of Arizona,
9 Certificate Number 50349; that the proceedings were
10 taken down by me in shorthand and thereafter reduced to
11 typewriting under my direction; that the foregoing 92
12 pages constitute a true and accurate transcript of all
13 proceedings had upon the taking of said hearing, all
14 done to the best of my ability.

15 I FURTHER CERTIFY that I am in no way
16 related to any of the parties hereto, nor am I in any
17 way interested in the outcome hereof.

18 DATED at Phoenix, Arizona, this 21st day
19 of September, 2001.

20

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LISA A. NANCE, RPR, CCR
Certified Court Reporter
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